# CCGG Position Statement on the **Proposed National Securities Act**

**SEPTEMBER 2010** 



# The Proposed National Securities Act is an Important Step Forward for Canada

### Significant Benefits for Canada

In today's global economy, Canada needs a national securities regulator and a national securities act to ensure that uniform rules, focusing on investor protection and keeping pace with international best practices, govern our capital markets. If these rules are broken, a national securities regulator can ensure that enforcement is swift, effective and coordinated across the country.

CCGG applauds the government's efforts in moving this important initiative forward and believes that the proposed national Securities Act will bring significant benefits to the Canadian capital markets.

#### **Increased Investor Confidence**

Canada is an important component of the integrated global capital markets and participants in the Canadian markets come from around the world - our markets are certainly not contained within provincial boundaries. Investment capital flows freely across provincial and national borders based, in part, on whether investors perceive the regulation of each market to be efficient, fair and providing sufficient investor protection.

Canada's current securities regulatory system has an inefficient multiplicity of provincial and territorial regulators, each of which must attempt to coordinate with federal authorities in criminal matters. A national securities regulator will improve investor confidence in the Canadian capital markets by efficiently developing a single set of rules that protect investors and are uniformly enforced throughout the country.

# **Improved Enforcement**

As shareholders of Canadian companies, CCGG members expect that wrongful conduct in the capital markets will be discovered and prosecuted, with appropriate sanctions being imposed that act as meaningful deterrents. There is a widespread belief in the investment community that the current system does not enforce our criminal or administrative laws in a timely or comprehensive way.

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#### **Contact Us**

Stephen Griggs, Executive Director sgriggs@ccgg.ca 416-868-3585

Judy Cotte, General Counsel and **Director of Policy Development** jcotte@ccgg.ca 416-868-3582

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CCGG believes that a national, integrated enforcement regime, such as that proposed in the national Securities Act, is critically important for the long term integrity of the Canadian capital markets. For several years, CCGG has recommended changes to improve the enforcement regime, some of which are contained in the proposed Securities Act, including:

- codifying criminal and administrative offences in a single statute
- enhancing investigative powers, particularly for criminal matters
- formally coordinating investigative and prosecutorial authorities, with the Canadian Securities Regulatory Authority taking a lead role and providing expert support to police and prosecutors, and
- separating the adjudicative and policy making functions of the Canadian Securities Regulatory Authority.

# **Opt-in Approach an Improvement**

These changes will bring important improvements to our securities regulatory system, even if some provinces do not immediately "opt-in" to the proposed regime. Reducing the multiplicity of regulators will, at a minimum, improve the efficiency of the system and a national, coordinated enforcement regime will protect investors who participate in it.

CCGG expects that over time each province will opt in to the national system. Provinces that do not immediately opt-in should develop a formal, coordinated working relationship with the Canadian Securities Regulatory Authority and be prepared to follow its lead on matters that extend outside of their province. In particular, non-participating provinces should ensure that they facilitate the consistent enforcement of securities laws across the country, including the criminal provisions that will apply in every province.

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